

Date: 09 January 2017



Hinckley & Bosworth  
Borough Council

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**To: Members of the Joint Community Safety  
Partnership Overview & Scrutiny Committee**

Hinckley & Bosworth Borough Council representatives:

Mr MR Lay (Chairman)	Mrs J Richards
Mr DC Bill MBE	Mr BE Sutton
Mr SL Bray	Mr P Wallace
Mrs R Camamile	Mr R Ward
Mr WJ Crooks	Mr HG Williams
Mr KWP Lynch	

Blaby District Council representatives:

Cllr Geoff Welsh (Vice-Chairman)	Cllr Mark Jackson
Cllr Shabir Aslam	Cllr David Jennings
Cllr Marian Broomhead	Cllr Trevor Matthews
Cllr Cheryl Cashmore	Cllr Sam Maxwell
Cllr Adrian Clifford	Cllr Antony Moseley
Cllr Stuart Coar	Cllr Les Phillimore
Cllr Lindsey Dracup	Cllr Louise Richardson
Cllr Tony Greenwood	Cllr Deanne Woods
Cllr Graham Huss	Cllr Bill Wright

Dear member,

There will be a meeting of the **JOINT COMMUNITY SAFETY PARTNERSHIP OVERVIEW & SCRUTINY COMMITTEE** in the De Montfort Suite, Hinckley Hub on **TUESDAY, 17 JANUARY 2017 at 6.30 pm** and your attendance is required.

Yours sincerely

Rebecca Owen  
Democratic Services Officer  
(Hinckley & Bosworth Borough Council)

## A G E N D A

1. APOLOGIES AND SUBSTITUTIONS

2. ADDITIONAL URGENT BUSINESS BY REASON OF SPECIAL CIRCUMSTANCES

To be advised of any additional items of business which the Chairman decides by reason of special circumstances shall be taken as matters of urgency at this meeting (to be taken at the end of the agenda).

3. DECLARATIONS OF INTEREST

To receive verbally from members any disclosures which they are required to make in accordance with the Council's code of conduct or in pursuance of Section 106 of the Local Government Finance Act 1992. **This is in addition to the need for such disclosure to be also given when the relevant matter is reached on the agenda.**

4. BLABY AND HINCKLEY & BOSWORTH COMMUNITY SAFETY PARTNERSHIP UPDATE (Pages 1 - 16)

Report of the Director of Community Services (Hinckley & Bosworth) and the Director of People and Finance (Blaby) attached.



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## FORWARD TIMETABLE OF CONSULTATION AND DECISION MAKING

Joint Community Safety  
Partnership Overview & Scrutiny Committee

17 January 2017

WARDS AFFECTED: ALL WARDS in Hinckley and Bosworth Borough and Blaby District

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## BLABY AND HINCKLEY AND BOSWORTH COMMUNITY SAFETY PARTNERSHIP UPDATE

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### Report of:

**Director of Community Services (Hinckley and Bosworth)**

**Director of People and Finance (Blaby)**

### 1. PURPOSE OF REPORT

- 1.1 To update Scrutiny on the current structure, priorities, performance, successes and challenges in relation to the Blaby and Hinckley and Bosworth Community Safety Partnership.

### 2. RECOMMENDATIONS

- 2.1 That Scrutiny notes the content of this report.
- 2.2 That the joint partnership continues to provide the joint Scrutiny Commission with six monthly Community Safety Partnership performance update reports.

### 3. BACKGROUND TO THE REPORT

- 3.1 Blaby District and Hinckley & Bosworth Borough Community Safety Partnerships joined together informally in 2010 and have since then been effectively working together, sharing resources and delivering excellent outcomes for the communities they serve.
- 3.2 The effectiveness of this strategic partnership was recognised in 2016 with the formal approval for this working arrangement from the Police and Crime Commissioner. The name of the formal partnership is 'Blaby and Hinckley and Bosworth Community Safety Partnership'. The merged Community Safety Partnership matches the boundaries of the Neighbourhood Policing Area (NPA) which covers both Blaby and Hinckley and Bosworth.

- 3.3 The partnership has a current 3 year Community Safety Strategy 2014-17, this is available for download on the community safety pages at [www.hinckley-bosworth.gov.uk](http://www.hinckley-bosworth.gov.uk) or [www.blaby.gov.uk](http://www.blaby.gov.uk). The priorities in the strategy are based upon information about crime and disorder issues across the district and borough and take into account the issues local people consider to be of most concern.

**The current strategic priorities are:**

- **Making Communities and Neighbourhoods Safer**
- **Protecting Vulnerable People**
- **Improving Community Confidence, Engagement and Cohesion**
- **Cross-cutting theme: Reducing Harm Caused by Substance Misuse**

- 3.4 Action plans and a robust performance management system are in place to ensure delivery of the Community Safety Strategy.

- 3.5 A new Community Safety Strategy 2017-20 is currently under development. Consultation to inform this strategy has taken place with the public, stakeholders and partners. A partner planning event to inform the formulation of the mission and key priorities over the next 3 years was delivered in November 2016. Draft priorities will go to the CSP Executive Board for approval in January 2017.

- 3.6 External funding to assist in the work of the partnership primarily comes via the Police and Crime Commissioner's Partnership Locality Fund. The Partnership Locality Fund (PLF) is bid for each year. This enables the partnership to commission and recommission services that enable it to achieve the actions that meet objectives set in the Community Safety Strategy and in the local Police and Crime Plan

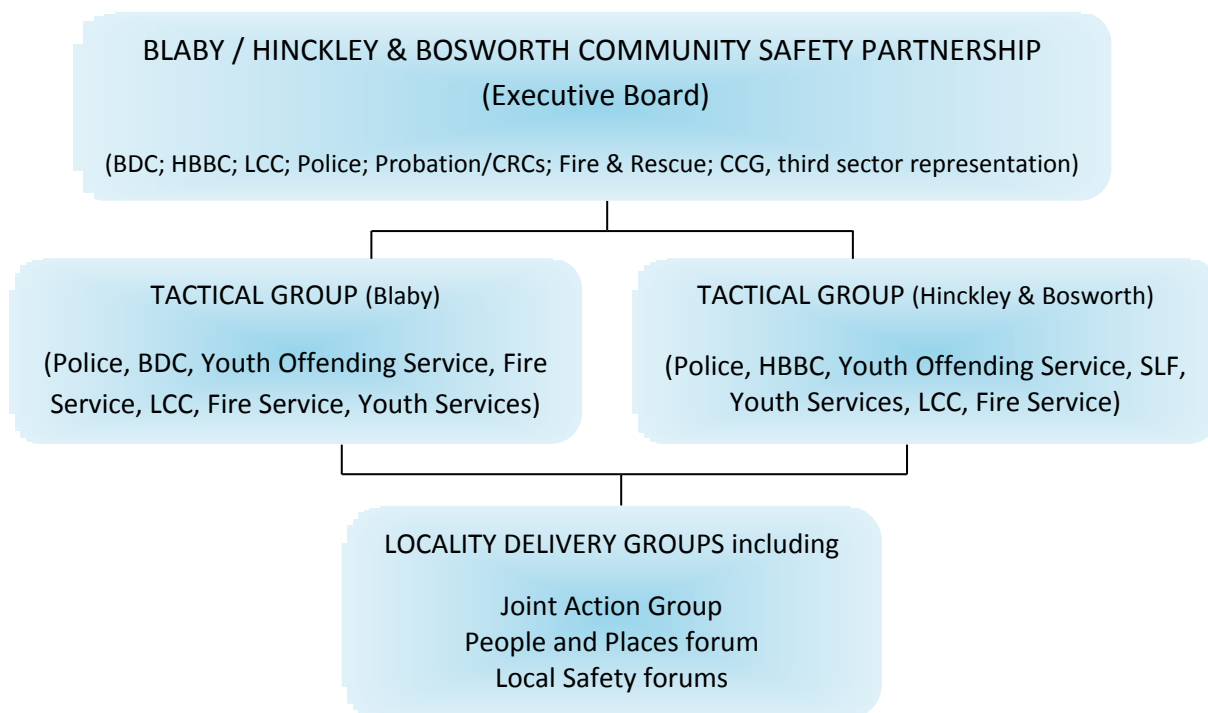
- 3.6.1 The current funding awarded to the Partnership from the PLF is £ 65,700 (For Blaby and Hinckley & Bosworth).

#### **4.0 STRUCTURE AND GOVERNANCE**

- 4.1 The Crime & Disorder Act 1998 provides the framework for the establishment of Community Safety Partnerships (CSP's).

- 4.2 Membership must include the "Responsible Authorities" as defined by the Crime and Disorder Act 1998. The responsible authorities on the local partnership are Blaby District Council, Hinckley and Bosworth Borough Council, Leicestershire County Council, Police, Fire & Rescue Service, Clinical Commissioning Groups and Probation.

- 4.3 In order for the Partnership to work efficiently and effectively to deliver the objectives of the strategy the following working structure has been developed:



- 4.4 The governance arrangements for the Partnership are described in the terms of reference (document included in the background papers at Appendix 1)
- 4.5 There is a Chair for the Borough of Hinckley & Bosworth and a Chair for Blaby District (currently Councillor Chris Boothby for Hinckley & Bosworth and Councillor Lee Breckon for Blaby). The Chair from each locality chairs when the meeting is in their area. Both Chairs will provide cover for each other should the need arise thus removing the need for vice-chairs. The appointment of Chair(s) takes place annually at the Annual General Meeting.
- 4.6 The Partnership develops an action plan each year to ensure delivery against the priorities. The plans are set at an annual action planning event and following consultation with local residents and partners.
- 4.7 The meetings are held quarterly and alternate between Blaby and Hinckley. The meetings are structured to enable discussion and challenge around performance information, outcomes from the action plan, current and emerging issues and updates from partners.
- 4.8 The benefits of this governance structure are:  
 Resources allocated efficiently  
 NPA wide issues tackled jointly and effectively  
 Robust data across the whole NPA to inform strategic decision making  
 Economies of scale in service commissioning and delivery
- 4.9 Blaby and Hinckley and Bosworth have separate local tactical groups which meet on a monthly basis to review current crime and anti-social behaviour trends and help to ensure that actions are in place to deliver continued improvement in performance. Separate tactical groups have been retained to ensure continued focus on local issues, however communication between the tactical groups ensures that wherever relevant initiatives are joint and resources are shared.

4.10 Joint Action Groups and People and Places forums are reactive to issues and concerns raised by attendees concerning people or places that are having an impact on community safety. The forums are used as multi agency problem solving meetings and are operational in remit.

## 5.0 **PERFORMANCE**

5.1 The partnership works actively in specific locations, targets known offenders, proactively identifies and supports vulnerable people and works with local people to build confidence and satisfaction with the way we deal with crime and anti-social behaviour.

5.2 The effectiveness of the CSP is measured against performance indicators around crime and antisocial behaviour figures and against the partnership action plans. Data is both quantitative and qualitative in nature. Performance is also fed back to the Office of the Police and Crime Commissioner (OPCC) for all the projects and initiatives in the action plans that receive funding from the OPCC.

### 5.3 **Performance Overview April – end Sept 2016**

Performance Measure	Apr –end Sep 2015	Apr-End Sept 2016
Total Crime	5044	5558
Domestic Burglary	260	355
Theft from vehicle	760	681
Theft of motor vehicle	168	170
Robbery	21	18
Violence with injury	311	404
Domestic Abuse with injury	102	154
Hate Crime	44	79
ASB (police report)	1541	1780
User Satisfaction	82%	83%

*Fig 1 – Qtr 1&2 Crime figures for Hinckley and Blaby Neighbourhood policing area*

5.4 Performance is also reported on for action plans, campaigns and other positive achievements. Successes in these areas are shown in section 7 of this report.

## 6.0 **CHALLENGES**

6.1 In summary the Partnership faces the following performance challenges:

The 3 year trend for crime figures is rising in several key areas. Current challenges are burglary and ASB.

- 6.2 The partnership faces a number of new challenges in the form of new emerging priorities, in particular cybercrime and child sexual exploitation.
- 6.3 Partnership action plans are in place to tackle any current or emerging performance challenges as listed above.
- 6.4 The community safety funding landscape has seen significant changes over the last several years. Currently dedicated funding for the work of the Community Safety Partnership comes from the Police and Crime Commissioner in the form of a Partnership Locality Fund. This funding for next year (2017-18) has not yet been confirmed.
- 6.5 Our communities and the needs of our communities are constantly changing. There are a number of newer communities such as Eastern European communities, an increasingly elderly population and there has also been a real shift to the complex nature of some of the problems that we have to deal with, in that they more and more often involve mental health and substance misuse issues.
- 6.6 Partner priorities are constantly changing. There is a new Police and Crime Plan in development which the partnership needs to ensure it is contributing to. Whilst focusing on our priorities as individual agencies, our challenge is to continue to work together in partnership to deal with the things that matter most to our local communities.

## **7. SUCCESSES**

- 7.1 In the last two quarters (compared to the same period last year) there have been reductions in theft from motor vehicles and robbery. This can be attributed to the work carried out across the CSP area to promote locking vehicles and not leaving valuables in vehicles and the successful apprehension of offenders by the police.
- 7.2 In the last two quarters (compared to the same period last year) there have been increases in reporting of hate crime and domestic abuse, which is seen as a positive performance. It is known that hate crime and domestic abuse are significantly under reported and the role of the partnership is to increase confidence in reporting and get more people to report these high harm crimes.
- 7.3 The following joint campaigns have been delivered by the partnership year to date:
- Personal Safety Campaign- lunchtime sessions with young people in the run up to schools holidays raising awareness of water safety, ASB and drugs and alcohol.
  - Halloween Campaign in October to combat anti-social behaviour in this period.
  - Burglary Campaign aiming to halt the seasonal increase in burglary during the winter months.
  - Hate Crime Campaign which aimed to raise awareness and increase reporting of hate crime.
  - Cyber crime campaign to make public, staff, community groups and businesses aware of the key steps to take to reduce their chances of becoming victims of on-line crime.
  - Christmas Campaign which aimed to halt seasonal crime such as burglary and alcohol related violent crime over the Christmas period and to promote support services for victims of domestic abuse.

- 7.4 Both areas have a dedicated domestic abuse outreach service that supports victims of domestic abuse. In the first two quarters of 2016-17, we have had 153 referrals into the service.
- 7.5 The Partnership has continued to provide a Domestic Abuse Children's Worker service that delivers therapeutic work with children and young people (aged 0-19) who are affected by domestic abuse and aims to stem the cycle of abuse. In the first two quarters of 2016-17 this service has worked therapeutically with 48 children who have been affected by domestic abuse. Independent statistical analysis has shown that this service makes a real difference to a young person's health and well-being.
- 7.6 The partnership continues to deliver a wealth of prevention and awareness work with young people including work on anti-social behaviour, personal safety, cyber bullying, healthy relationships and drugs and alcohol. In the first two quarters of 2016-17 we have worked with over 2200 young people across the district and borough.
- 7.7 Proactive use of anti-social behaviour legislation (Anti-social Behaviour, Crime and Policing Act 2014) to effectively tackle anti-social behaviour and protect vulnerable victims. Below are some examples of the use of this legislation in the first two quarters of 2016-17:
- Public Space Protection Order in Countesthorpe to tackle youth ASB
  - Public Space Protection Order for New Psychoactive Substances (so called 'legal highs) and alcohol related anti-social behaviour on public spaces in Hinckley and Bosworth
  - 5 closure orders to tackle anti-social behaviour at hotspot addresses to reduce the risk and impact on the nearby community/neighbours
  - 3 community protection notices to tackle anti-social behaviour in hotspot area and reduce the impact on the nearby community
- 7.8 Successful events in both areas to promote tolerance in communities and highlight the impact of hate crime:
- 'Black Roses' hate crime event in July raising awareness of hate crime with over 1000 young people in Groby schools and college.
  - Hate crime event delivered by Blaby Youth Council
  - Hinckley and Bosworth Community Relations Forum event delivered in October to promote community cohesion and to raise awareness of hate crime with community groups
- 7.9 PREVENT (anti-radicalisation strategy) local action plans in place. 20 sessions (10 in each area) of the new alter ego Prevent play have been commissioned to go into schools across both areas in 2017. Training has been delivered to staff in both areas.
- 7.10 The partnership has continued to provide a Home Security Scheme for vulnerable people. In the first two quarters 33 vulnerable people have benefited from home security fittings and their feelings of safety have risen from 3 to 8 (with 0 being unsafe and 10 being very safe).



**8. EXEMPTIONS IN ACCORDANCE WITH THE ACCESS TO INFORMATION PROCEDURE RULES**

8.1 The report should be considered in open session.

**9. FINANCIAL IMPLICATIONS [IB]**

9.1 There are no financial implications resulting directly from this report.

**10. LEGAL IMPLICATIONS [AR]**

10.1 The consideration of this report complies with the requirements of the Blaby and Hinckley and Bosworth Community Safety Partnership Agreement.

**11. CORPORATE PLAN IMPLICATIONS**

11.1 This report relates to all four aims of Hinckley and Bosworth Borough Council's Corporate Plan 2013-16, namely:

- Creating a vibrant place to live and work
- Empowering communities
- Supporting individuals
- Providing value for money and proactive services

11.2 This report relates to all the following Blaby District Council's Corporate Plan:

- Health and well-being – residents are healthy, fulfilled and confident for their future
- Home and communities – Safe, strong and happy local communities

**12. CONSULTATION**

12.1 The joint community safety partnership has a joint consultation on community safety concerns that is available for completion all year. Feedback is used to feed concerns into operational work streams.

12.2 A full consultation exercise was completed in November 2016 to ensure that feedback from public, partners and stakeholders is taken into account when setting priorities for next year and for the new Strategy 2017-20.

**13. RISK IMPLICATIONS**

Management of significant (Net Red) Risks		
Risk Description	Mitigating actions	Owner
<b>Performance Risks identified as challenges under Section 5 of this report</b>	Performance risks are managed on a regular basis via tactical groups and action plans are in place.	RB/RH
<b>External funding uncertainty</b>	Develop action plan for affected projects/posts to include exit strategies	RB/RH

**14. KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS**

- 14.1 The impact on rural areas of the Borough has been addressed within the Partnership's action plans 2016-17.
- 14.2 An Equality Impact Assessment has been completed for the current Community Safety Partnership Strategy 2011-14.

**15. CORPORATE IMPLICATIONS**

- 15.1 By submitting this report, the report author has taken the following into account:
- Community Safety implications
  - Environmental implications
  - ICT implications
  - Asset Management implications
  - Procurement implications
  - Human Resources implications
  - Planning implications
  - Data Protection implications
  - Voluntary Sector

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Background papers: Appendix 1- Joint CSP Terms of Reference

Contact Officers: Sharon Stacey (Hinckley ext 5636) Sarah Pennelli (Blaby ext 7650)

Executive Members: Councillor Chris Boothby (Hinckley and Bosworth)  
Councillor Lee Breckon (Blaby)

# Terms of Reference

## For Blaby and Hinckley and Bosworth Community Safety Partnership Executive Board



## **1. Introduction**

Community Safety remains a top priority with local communities in Hinckley and Bosworth and Blaby Districts however, the resources to deliver safer communities faces the same significant challenges that all aspects of the public sector are facing at the present time.

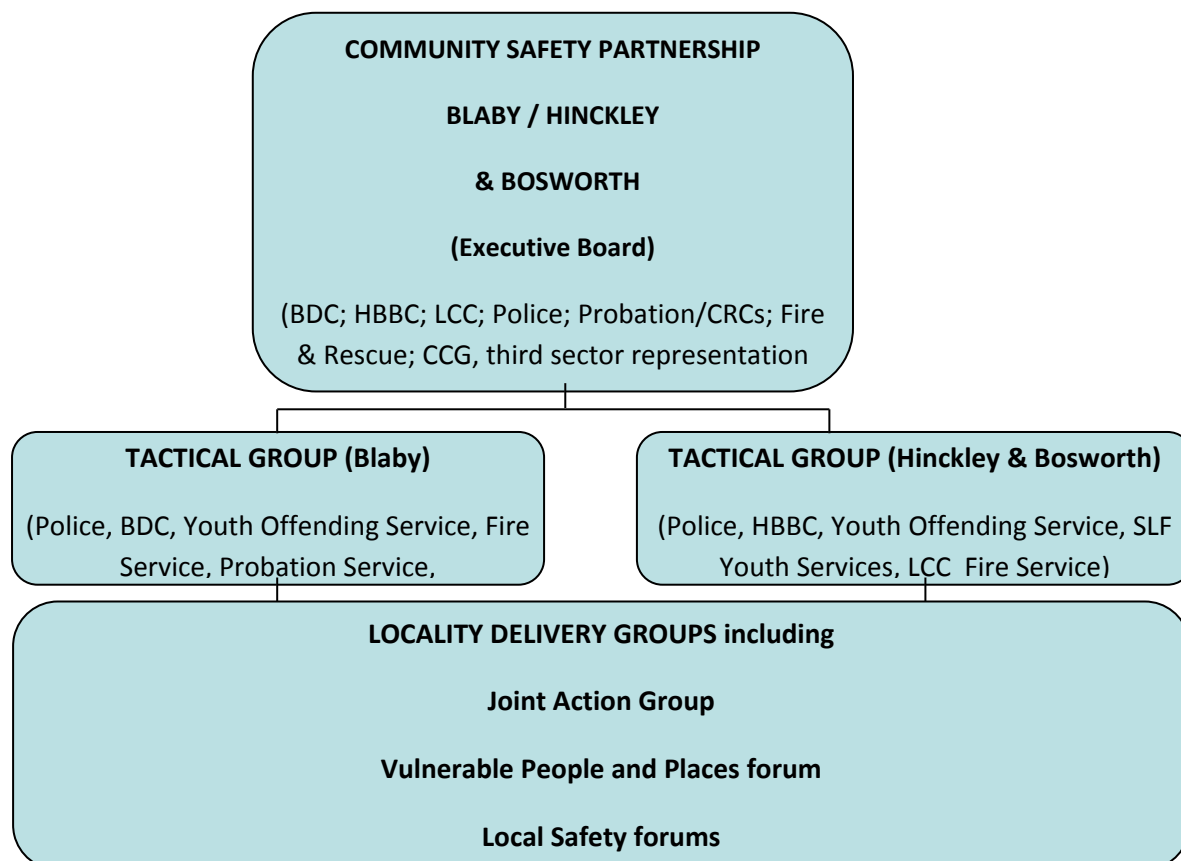
Locally in Blaby District and the Borough of Hinckley and Bosworth there is recognition for the outcomes associated with good partnership work and to meet the challenges in this area of public life, local authorities across the country have been considering sharing arrangements on a range of issues. Blaby District Council and Hinckley and Bosworth Borough Council agreed to an informal merger of the respective community Safety Partnerships starting on the 1<sup>st</sup> April 2012.

An evaluation of the informal merger took place in July 2012. The evaluation demonstrated that many efficiency benefits had been realised from the informal merger, in particular around officer and partner time saving, improved opportunities for sharing of resources and increased capacity at the operational level. All of this was achieved whilst retaining local accountability and identity and being able to respond to the needs of the local communities.

The Police and Crime Commissioner has agreed the formal merger of the Community Safety Partnerships and the Responsible Authorities have entered into a Combination Agreement establishing for the purposes of Community Safety, a combined area. This revised Terms of Reference will provide the assurance and detail as to how this Partnership will operate.

## 2. Structure

In order for the Partnership to work efficiently and effectively to deliver the objectives of the strategy the following working structure has been developed:



### Purpose

#### **CSP**

**Executive Board:** To take a strategic overview of the community safety issues in Blaby District and the Borough of Hinckley & Bosworth in order to maximise resources and provide a co-ordinated approach to community safety matters, whilst ensuring a local operational focus directed towards the needs within both areas. The Board will also ensure the PCC's priorities are being delivered within the localities. The Board reports to the Local Strategic Partnership informing the partnership of performance and strategic implications, ensuring that objectives are met in line the local strategic partnership community plan.

**Key Objectives:**

- (i) To provide a three year Community Safety Plan (to be refreshed annually) informed by the County Strategic Assessment
- (ii) To provide effective monitoring and decision making around the joint budget
- (iii) To monitor and seek improvements in performance.
- (iv) To deliver on PCC priorities where appropriate to the combined area.
- (iii) To challenge partners on delivery and to inform and receive operational information as appropriate from the Tactical Groups from both localities.
- (iv) To respond to the tactical needs within the combined area, as appropriate.
- (v) To secure appropriate funding where available, including undertaking joint commissioning to address identified need.
- (vi) To ensure local accountability and local identity are maintained as core values and ensure there is flexibility to respond to localised issues.
- (vii) To ensure the strategic voice of the combined area is provided at County, sub-regional, and national level.
- (viii) To seek innovative solutions to deliver CSP priorities and to ensure value for money in this delivery.

**CSP**

**Tactical Group:** To co-ordinate local operational activities in response to the needs of each locality including the strategic steer provided by the Community Safety Partnership Board.

**Key Objectives:**

- (i) To provide operational action plans for priority activity.
- (ii) To provide performance information to an agreed format.
- (iii) To seek opportunities for sharing resources as appropriate to the needs of each locality.
- (iv) To maximise budgets and identify potential funding sources.

- (v) To provide a co-ordinated on the ground community safety presence in response to the needs of each locality in order to deliver valued/measurable community safety outcomes.

### **3. Working Arrangements for CSP Executive Board**

#### **4.1 Meeting Location**

Meetings will alternate between the Borough of Hinckley and Bosworth and Blaby District.

#### **4.2 Administration**

All members of the Partnership will contribute as necessary to the provision of papers/reports for meetings.

Administration of the joint budget will be administered by Hinckley and Bosworth Borough Council.

Administration for the collation and distribution of Papers will be administered by the host Authority for each Board meeting. It is the responsibility of each attendee to print the papers prior to each meeting if necessary.

The Minutes of each meeting will be taken by an Officer of the host Authority who will also prepare those minutes for circulation and agreement.

#### **4.3 Chairing**

There will be a Chair for the Borough of Hinckley & Bosworth and a Chair for Blaby District. The Chairs will be drawn from the elected member representatives of Hinckley and Bosworth and Blaby. The Chair from each locality will Chair when the meeting is in their area. Both Chairs' will provide cover for each other should the need arise thus removing the need for vice-chairs.

The appointment of Chair(s) will take place annually at the Annual General Meeting (AGM).

#### **4.4 Quorum**

In order for the meeting to be quorate there must be at least one representative from Hinckley and Bosworth Borough Council and one from Blaby District Council.

#### **4.5 Membership**

Membership must include the “Responsible Authorities” as defined by the Crime and Disorder Act 1998 as amended. The partnership will remain open to other key partners such as representatives from the third sector.

The following representation will be expected at each meeting:

Elected Members (District/Borough)	2 Councillors
District/Borough Councils	2 Officers
County Council	2 Representatives
Police	1 Representative
Probation Service	1 Representative
Fire & Rescue Service	1 Representative
Health	2 Representatives (East and West)
Third Sector	2 Representatives (one for Blaby and one for Hinckley & Bosworth)

A standing invitation is open to the Police and Crime Commissioner or their representative

#### **4.6 Voting**

Each of the “Responsible Authorities” will have one vote.

Whilst more than one representative can attend the Executive Board from an organisation, only one may cast a vote, it is for each organisation to decide which individual carries the vote.

#### **4.7 Frequency of Meetings**

The partnership will meet as an Executive Board a minimum of four times during the year with additional, extraordinary meetings called as required. Each year there will be an Annual General Meeting normally held in July.

#### **4.8 Funding Arrangements**

The Combined Area attracts a single funding allocation from the Police and Crime Commissioner, as such the Executive Board will determine the allocation of the fund in accordance with the PCC and CSP priorities.

The funding is allocated based on the crime figures reported in each area, as such the amount attributed to the Borough of Hinckley and Bosworth and the amount attributed to the District of Blaby will be identifiable, or as amended by the PCC.

Hinckley and Bosworth Borough Council as the administrator of the budget shall account for all expenditure by providing a report detailing the budget spend to date as well as any commitments at each meeting of the Executive Board.



## **5. Public Relations**

- 5.1** The name of the Partnership is the Blaby and Hinckley and Bosworth Community Safety Partnership.
- 5.2** Where universal publicity is required, the Partnership logo will be used.

## **6. Duration and Amendment**

- 6.1** The Joint Community Safety Partnership will remain unless dissolved by the Police and Crime Commissioner
- 6.2** This Terms of Reference can be amended at any time on the Agreement of the Executive Board, but must be reflective of the Combination Agreement and Agreement between Hinckley and Bosworth Borough Council and Blaby District Council.

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